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# Filling the Gap: The Effect of Temporary Environments on Deteriorated Cities

David Caballero Syracuse University

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## Filling the Gap The Effect of Temporay Environments on Deteriorated Cities

By: David Caballero Syracuse University School of Architecture Spring 2013

Advisors: Bruce Abbey and Sarosh Anklesaria

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<sup>4</sup> Foreword

#### Foreword

#### Issue

The development of new technology and production has brought upon the age of fast pace consumerism. The growing wants of the client's demands and satisfaction are framed on the immediacy of here and now. As sections of the world are thrown into turmoil through economic and environmental frustrations, communities are looking for fast solutions for shelter, work and education. With the cost of building rising and the construction phase long, clients are turning toward quick and temporary solutions. I believe that temporary and multi-faceted architecture can fill the needs of the community and become the crutch for an injured society.

#### Concept

Can temporary environments act as a conducive stimulate for damaged communities?

#### Intent

The result of the intervention will provide a new tactic of community rehabilitation by creating a framework utilizing temporary architecture as a tool for deployment and restructure.

#### Foreword

The project I'm proposing will analyze the effect of temporary environments on deteriorated cities that have been damaged environmentally and economically. While attempts have been made to motivate cities through the use of vacant and public space, "research on temporary urbanism is still in its infancy".<sup>(1)</sup> I claim that temporary architecture, if ideally placed, can alleviate the strain placed on communities from environmental and economic disasters. I will demonstrate that temporal space is the needed structure for human cultural permanence and preservation.

Major influences of architectural and cultural times have been temporal establishments designated for only a few months occupation, such as London's Crystal Palace built for the great exhibition of 1851(2). These series of temporary environments have provided societies with cultural identities that have become an icon for progress embedded within inspiration for economic growth. Reestablishing the argument for temporary architecture as a motivator for communities within the twenty first century, organizations such as the Cleveland Urban Design Collaborative begin to discuss the rehabilitation of ravaged communities through the use of temporary spaces. These communities not only provide a need for severe social restructuring but contain an abundance of unused and vacant space providing a clear surface for interventions.

The initial stage of research will address hurricane Katrina's effect on New Orleans city dynamics. Analyzing the governmental and city preparedness as well as relief and restoration will provide a case example of the federal resources or lack thereof. Using firms such as Cooper Carry and their submittal for the rehabilitation of New Orleans, focusing on environmentally damaged zones and the establishment of temporary living for its former inhabitants, as a means for understanding the process to recovery.

#### Foreword

The second phase will interpret the governmental and social requirements of the Federal Emergency Management Agency (FEMA). Understanding the framework of FEMA as a disaster recovery system will provide keen insight into not only the staging of recovery but also flaws within the governmental system. The result of the analysis will establish a foothold within the framework for future development and growth. The final phase of the project will implement a FEMA Headquarters within a selected city that will act as a catalyst for smaller segmented installments throughout the civic ecosystem. Addressing locations and program based on in depth land use and vacancies. The program will be broken into 3 phases of deployment. The initial phase will contain a command center and clinic, followed by a shelter conjoined with a portable power and water facility and finally a transportation hub. The high demand of public interaction provide a large open surface for social and communal gatherings. Understanding the workings of these spaces will further allow the implementation of larger interventions that will act upon these areas as nodes for the city. Also utilizing this information self sustaining nodes might be projected separate from already established public zones.

In addition to providing help to devastated cities, this project will add to the discussion of the reformation of civic centers. Through the understanding of underutilized public opportunities within existing cities, urban designers will be better prepared as they propose their next development. This research will also argue the permanence of buildings themselves as the concept of temporary inhabitance within the void counters the idea of lifelong monuments.

Notes

 Peter Bishop and Lesley Williams. The Temporary City, (Routledge 2012) 5-7
 Cleveland Urban Design Collaborative, Pop Up City, (Ohio: Kent State University 2009) 4

#### FEMA

FEMA plays a key role in the reconstruction of damaged cities. Though their time of intervention is only temporary, understanding their key network of stabilization can provide a framework for community needs during a time of crisis.

The time frame of action breaks FEMA into 3 phases

Pre-Disaster

Event

Post-Disaster

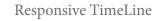
Within each of these categories FEMA has a set framework of needs and suggested responses. The analysis of this framework provides the supplements of programmatic needs that can then be interpreted depending on various situations.

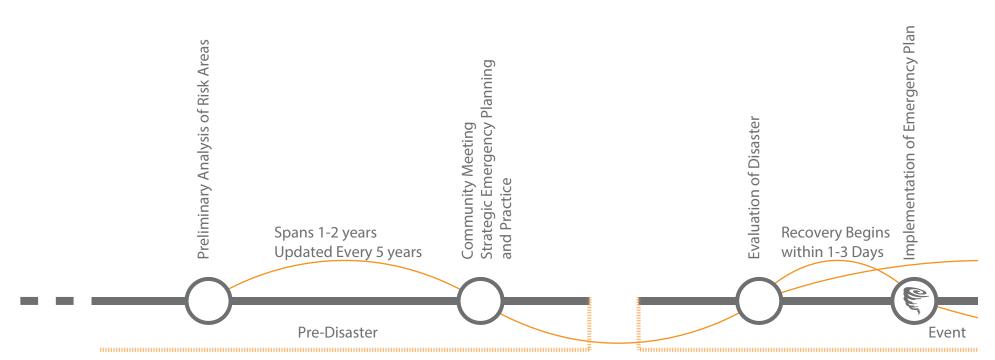
## FEMA

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Baseline Recovery	19

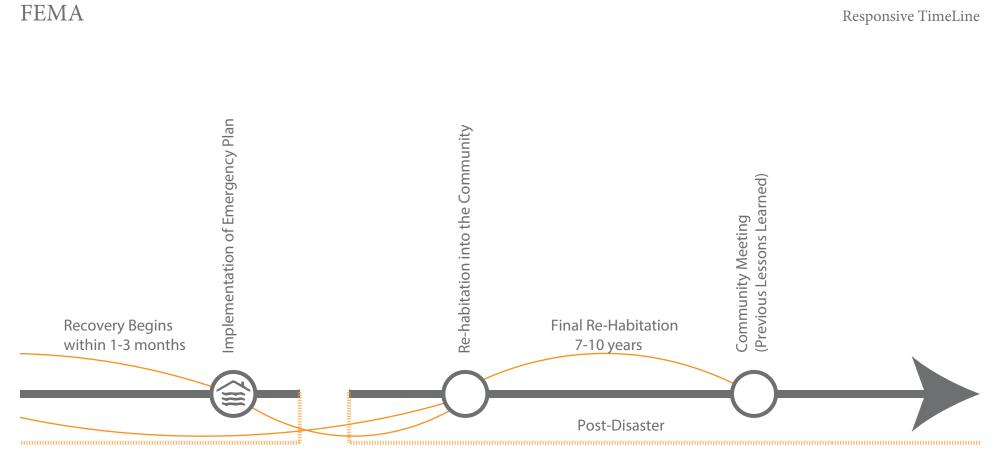


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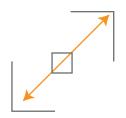


Plans should be made years in advance



Restoration 5-10 Years

11



1 Recovery plan needs to be scalable and flexible. (1)



2 State should be wary of imposing a rigid guideline for activation. (1)



3 Vague language should be used in the recovery Framework to allow for the most flexibility in activation. (1)

#### Framework

# Locals are the Key

- 4 Activation considerations can include the number of displaced residents, affected businesses and infrastructure and job loss; however every disaster must be handled differently. <sup>(1)</sup>
- 5 Activation depends on the community's ability to handle recovery. Are resources (personnel, volunteers, funding, etc.) lacking that are necessary for recovery? Communities can become quickly overwhelmed and burnt out during and following a major disaster and may need additional help. (1)

Non-Profits -

6 Activation depends on an assessment of local services and needs. A comprehensive review of damage assessment data may be required to assess loss and understand the long-term impacts of the disaster. When there is a strain on local services, external assistance from the state may be needed. (1)

► City

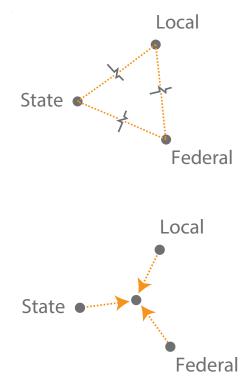
Connection

Notes 1.FEMA, National Disaster Recovery Framework, U.S. Department of Homeland Security (2011)



- 1 Many local and state agencies don't have the necessary back-up for response or recovery events, making it very difficult to do additional work during these desperate times. (1)
- 2 There should be enough flexibility for the use of 28E agreements with various agencies so staff can immediately be ramped up during times of disaster. (1)

#### FEMA



- 1 Quality data is needed for a successful recovery, however the acquisition of this data can be one of the most difficult things to accomplish in a timely fashion. (1)
- 2 There is a definite need for a common database which can be shared with local, state and federal officials, as well as non-governmental agencies. (1)
- 3 Right now, it is difficult for the state to know the names/addresses and numbers of those that have been impacted and to what extent since various databases are restricted to certain agencies. (1)

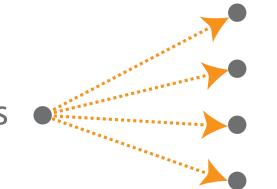
- 4 Better data sharing would significantly reduce the burden of paperwork that must be filled out by each impacted family or individual. (1)
- 5 If agencies could deal with one form for funding versus multiple versions, it would also cut back on wasted time and unnecessary paperwork. (1)
- 6 A system similar to GIS or CAN needs to be established so multiple agencies can tap into one centralized database system to understand an individual or a community's need. <sup>(1)</sup>

Notes 1.FEMA, National Disaster Recovery Framework, U.S. Department of Homeland Security (2011)

Repository for Recovery Information

- 1 An office or location should be designated as a repository for information and lessons learned from past disasters and recoveries.(1)
- 2 House staff members with previous disaster experience or those which are educated on recovery programs.(1)
- 3 Group should be held accountable for the coordination of future recovery funds and/or duplication of benefit issues.<sup>(1)</sup>





## FEMA



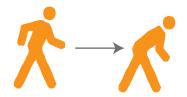
1 Tornado –

Most people have insurance and within a day they are outside cleaning up. (1)



2 Flood –

Not everyone has insurance and recovery cannot be started immediately. (1)



3 Individuals and local communities may start suffering from burnout. <sup>(1)</sup>

Notes 1.FEMA, National Disaster Recovery Framework, U.S. Department of Homeland Security (2011)

Needs





Economic

The tax base has stabilized and there are jobs and services to sustain a population. (1)

#### Infrastructure

Water, waste water, power and other essential services are restored and reliable. (1)

#### Transportation

Roads, bridges and other transportation services are safe and operational and allow full access to services, work and commerce. (1)



### Housing

There are units and locations available for people who want to rent or own according to their needs. (1)

Health and Human Services Basic care can be accessed at a level sufficient for all community members. <sup>(1)</sup>



Government / Local Leadership Basic government functions are open and operational. (1)

Notes 1.FEMA, National Disaster Recovery Framework, U.S. Department of Homeland Security (2011)

Baseline Recovery

New Orleans provides an insight to one of FEMA's larger controversies. Hurricane Katrina allows research into FEMA's implementation and recovery process as well as signifying some of their major flaws.

By analyzing Katrina through FEMA's designated framework it exposes some of their key opportunities for improvement.

Focusing on:

Deployment Time Transportation Needs Preparedness Schedule

Displacement	23
Elevations	13
Preparedness	27
Event	29
Super Dome	31
Aftermath	33

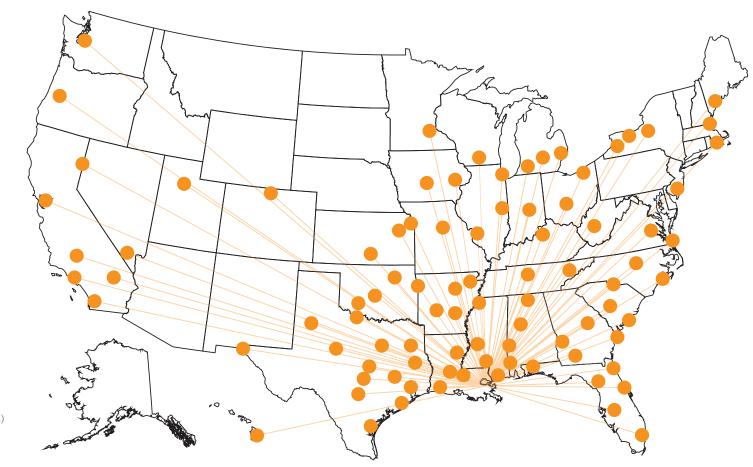
22

1 Katrina Landfall Timeline Showing the estimated time the city had to prepare

2 Population Displacement Tracking the movements of the community after the hurricane





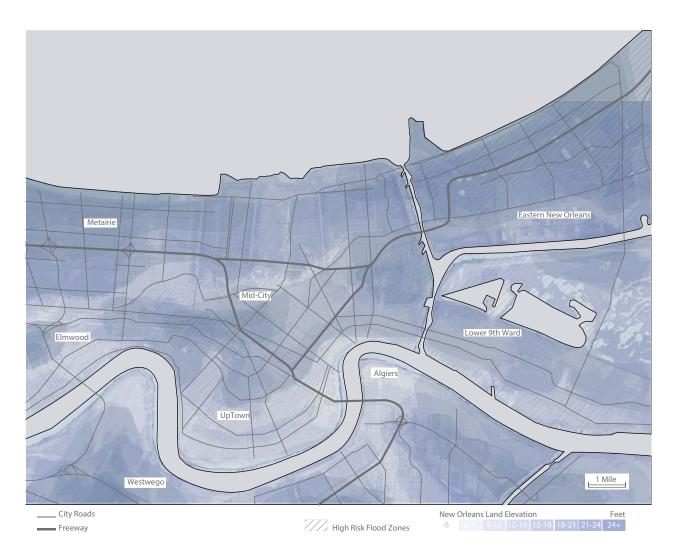


Displacement

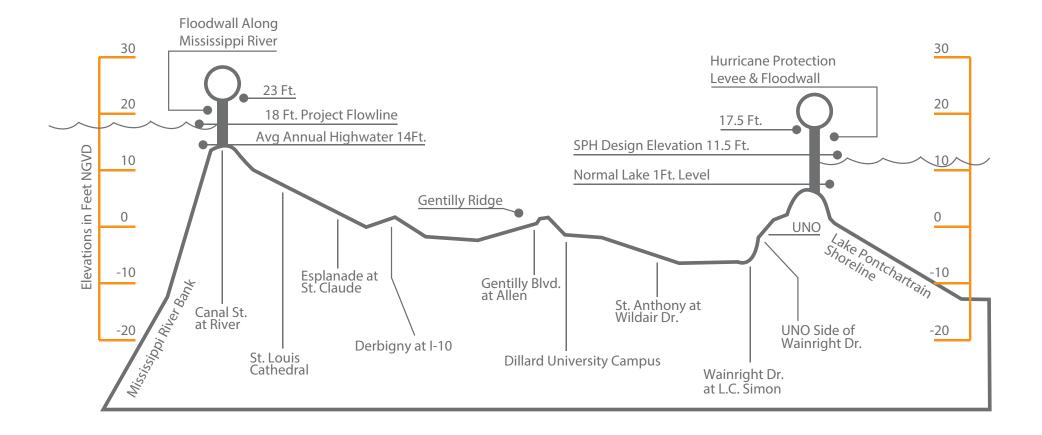


24

- 1 New Orleans Land Elevation Focusing on the awareness of the city and it's flood zones
- 2 New Orleans Site Section Understanding the actual water level in relation to the city



#### Elevations



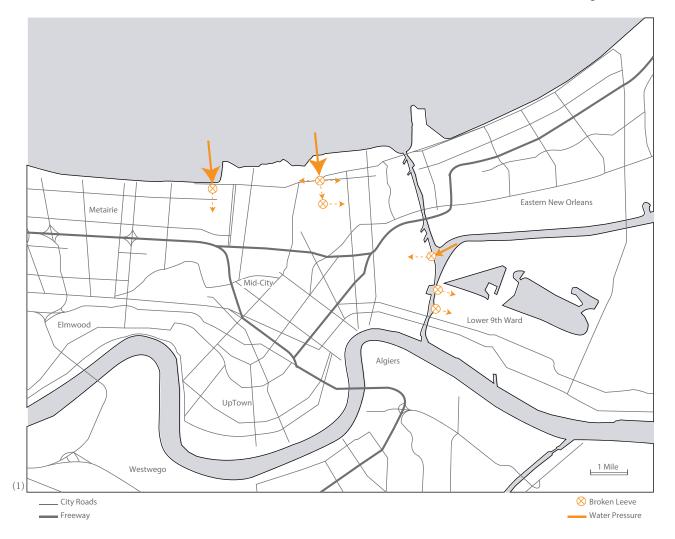
26

Preparedness



City's Flood Defenses

The Army Corps of Engineers was working on upgrading the city's flood defenses to protect against a Category 3 level storms, but ran into construction problems. The city's levee system was incomplete when Katrina came ashore. <sup>(1)</sup>

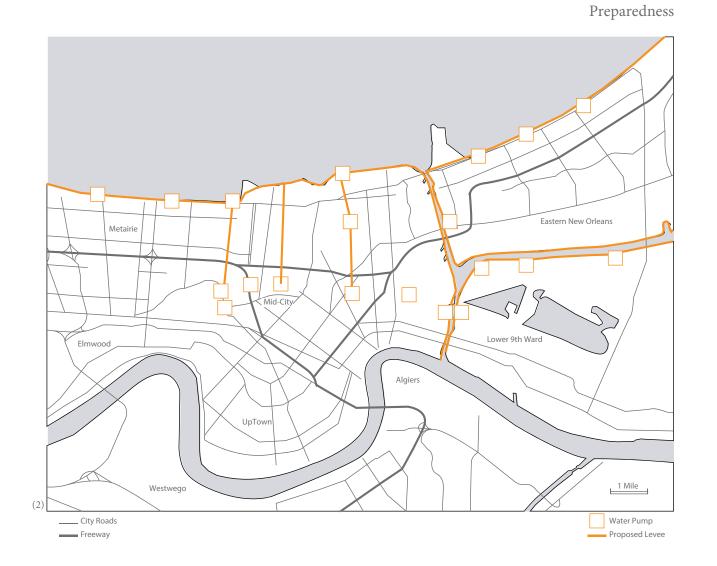


#### Notes

1. The Associated Press, New Orleans Since Katrina: Before And After, Huffington Post (2013)

1 Levee Breach The location of major water pressure and infiltration in to the city

2 Proposed Levee System Proposed system, unable to finish before Katrina



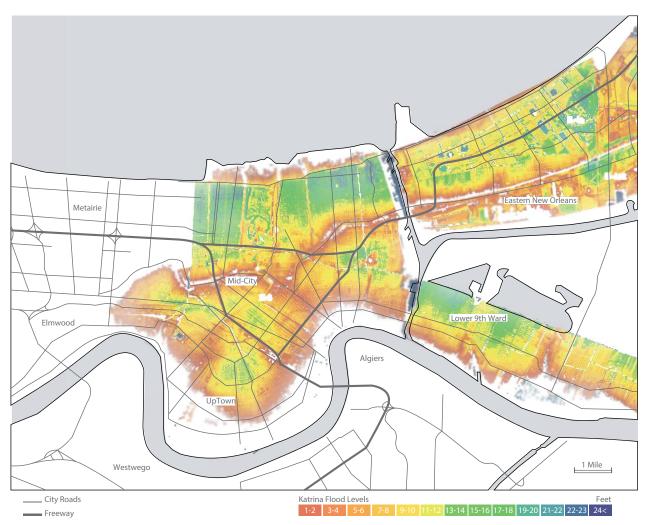
## <sup>28</sup> New Orleans

Flood Damage

Due to the heavy rain 80 percent of the city was underwater and 1800 people were killed. (1)

1 Flood Levels

Estimated per foot of water after Katrina hit



Notes 1. The Associated Press, New Orleans Since Katrina: Before And After, Huffington Post (2013)

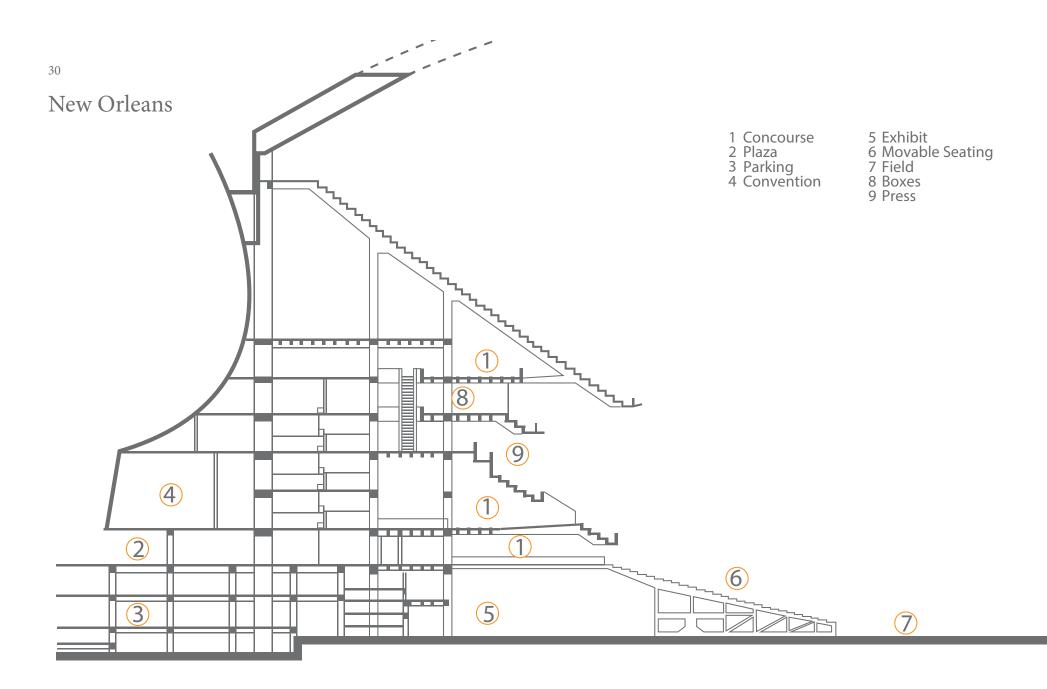
Event

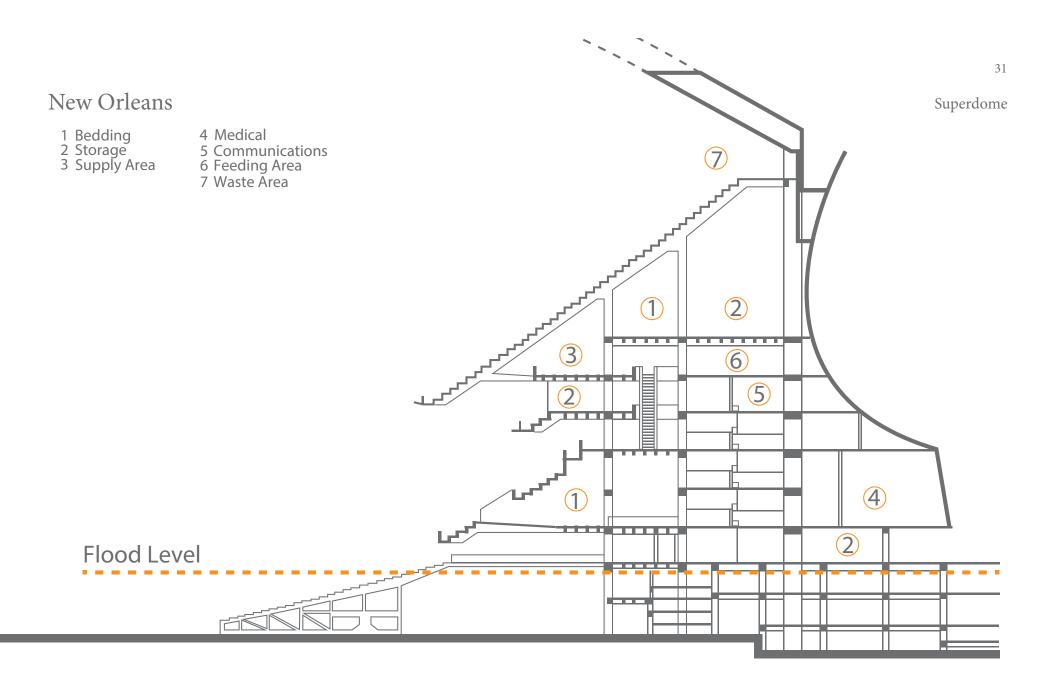
29



1 Uptown Flooding

2 Mid City Flooding



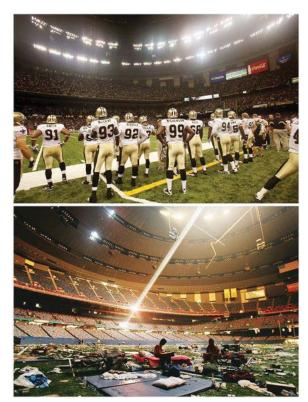


32

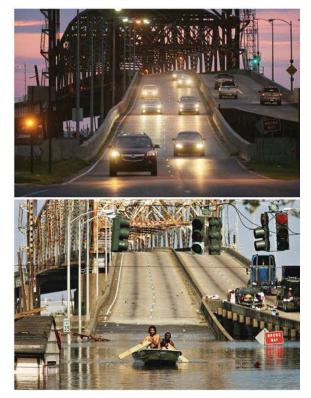
Aftermath



1 Water Front Houses completely swept away



2 Super Dome Using large public spaces for shelter



3 New Orleans Bridge Transportation system shutdown



## City's Population 360,400 people (1)

#### City's Flood Defenses

The Corps was given about \$14 billion to improve flood defenses. The majority of the post-Katrina work has been completed and the corps said the city was ready to handle a storm a Category 3 hurricane, with winds of at least 111 mph.(1)

#### City's Failures

With the main road closed the lack of heavy land lift helicopters caused for a major delay in resources.

4 Super Dome Aerial Stadium was unsuited for the crisis

Notes 1. The Associated Press, New Orleans Since Katrina: Before And After, Huffington Post (2013)

Aftermath

### Natural Disasters

Natural disaster mapping provides a background for the varied needs and requirements for recovery efforts.

Focusing on higher risk areas covers a wider range of involvement that may then be further deployed into lower risk areas.

## U.S.

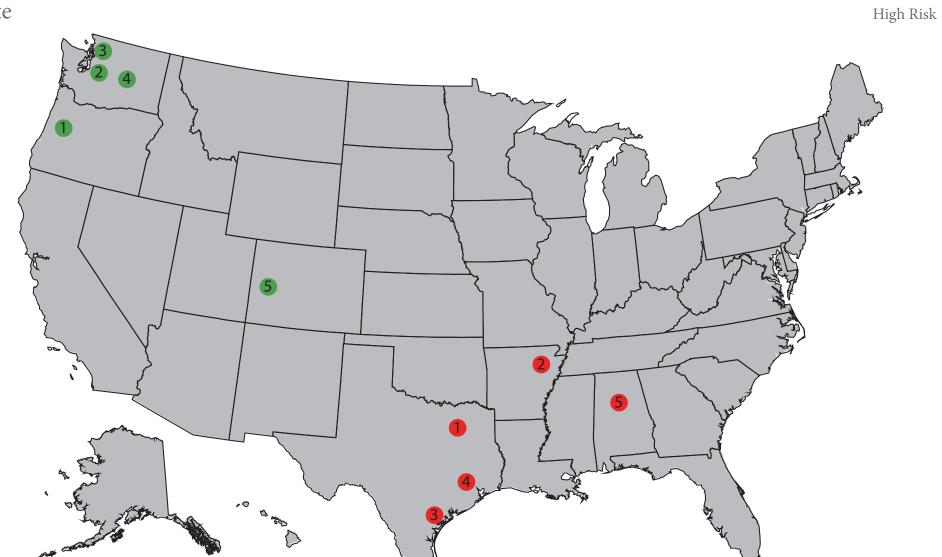
High Risk	37
Natural Disasters	41

<sup>36</sup> Site

Highest Risk Cities Higher risk cities provide a greater need for relief and reform

Metro areas with lowest risk: 1. Corvallis, Ore. 2. Mt. Vernon-Anacortes, Wash. 3. Bellingham, Wash. 4. Wenatchee, Wash. 5. Grand Junction, Colo.

Highest risk: 1. Dallas-Plano-Irving, Tex. 2. Jonesboro, Ark. 3. Corpus Christi, Tex. 4. Houston 5. Birmingham, Ala. High Risk



Site

<sup>38</sup> Site

High Risk

Population and Hazard

Metro area population

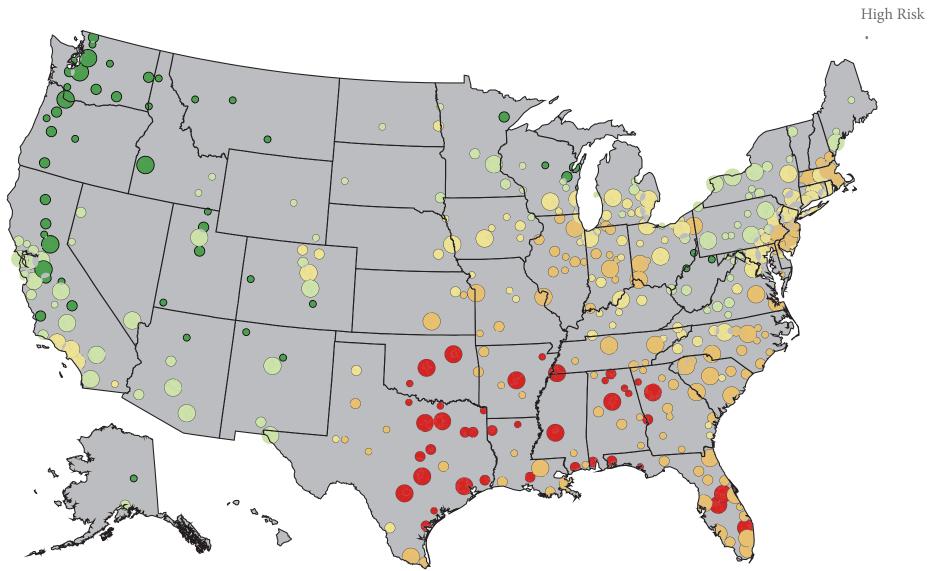
• Less than 175,000

O 175,000 to 500,000

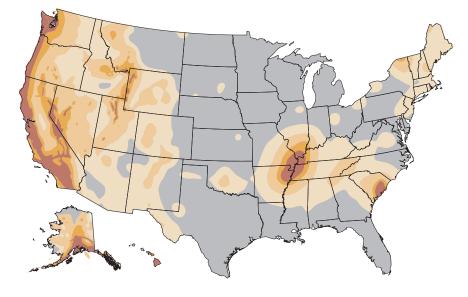
O More than 500,000





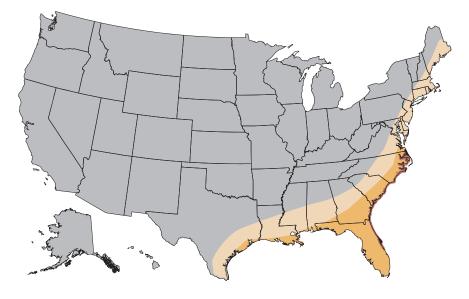




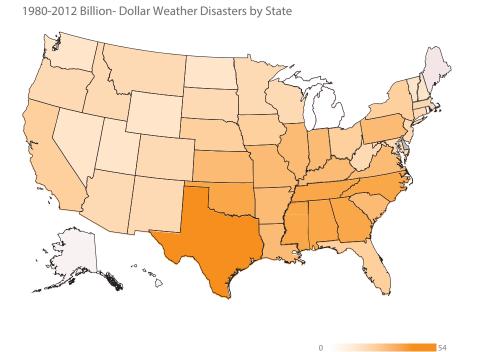


Lower Higher

Hurricane Risk

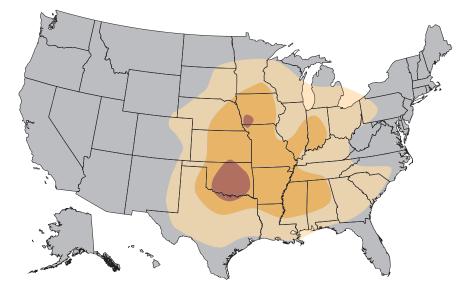




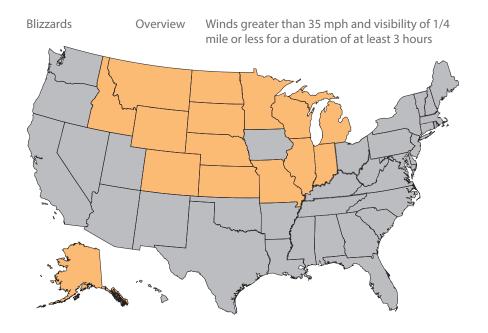


Site

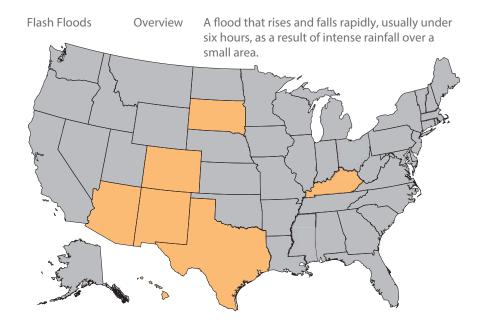
Tornado Risk



Lower Higher

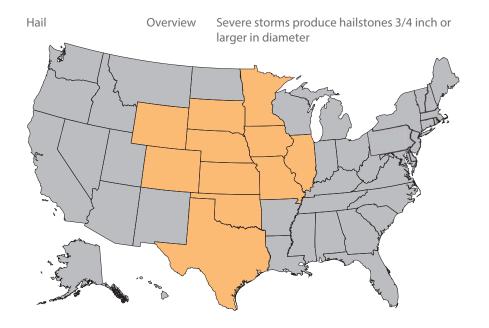


Season December through April



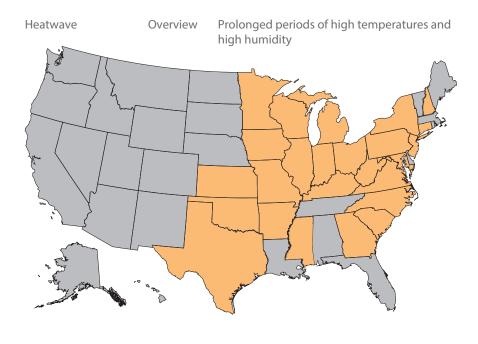
Season July through September

Site

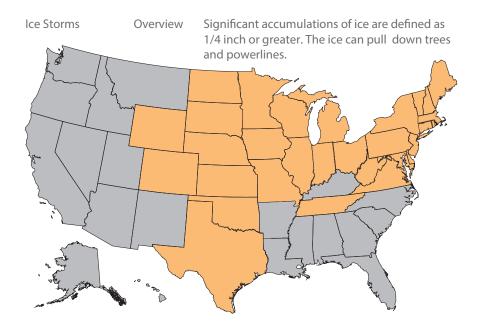


Site

Season December through April



Season May through August

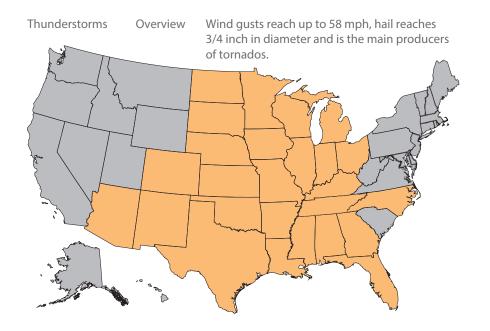


Season December through April



Season December through March

Site



Site

Season February through October



Season May through January

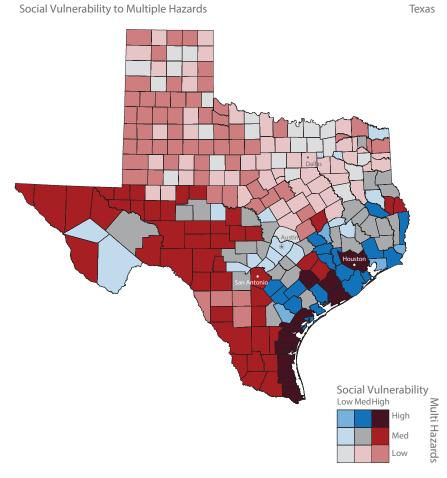
# High Risk Areas

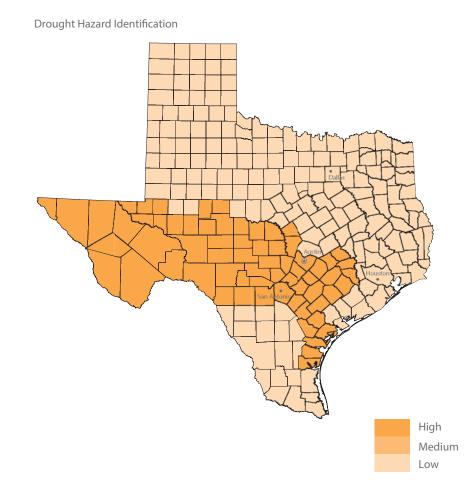
Texas is chosen because it provides the highest range of natural disaster as well as one of the top states for social crisis

# Texas

High Risk

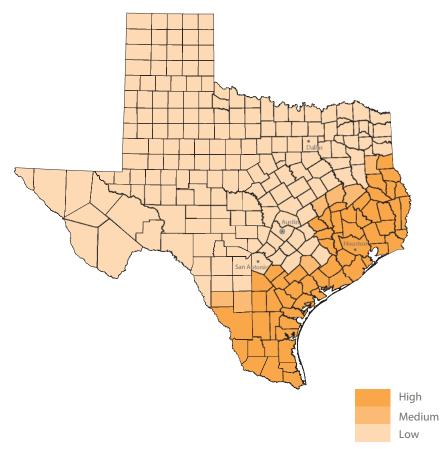
Social Vulnerability to Multiple Hazards

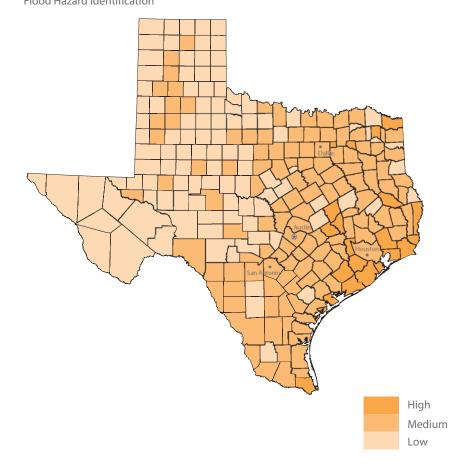




Site

Hurricane Wind Hazard Identification





Flood Hazard Identification

Risk Area by State

#### Houston

## Houston

Houston is a growing city with number of concerns social and environmental. Midtown provides connections to multiple areas: Third ward- Lowest Poverty Rate Fourth ward- Highest crime Rate Museum District – Redevelopment for the Community Downtown District- Central for Commerce and Medical Facilities Site

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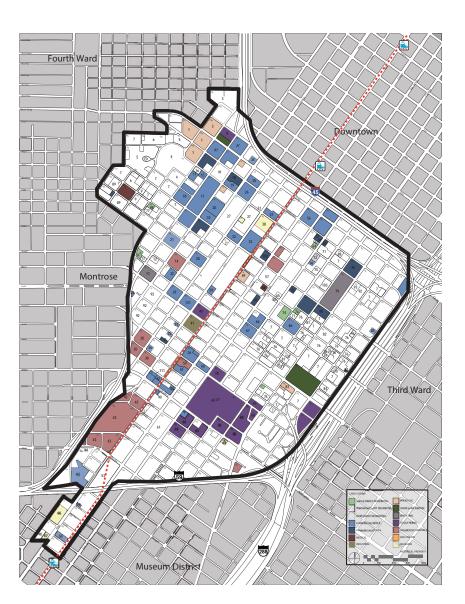
# Houston

Midtown	53
People	55
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Access	61
Phasing	63
Transportation	67

# <sup>52</sup> Site

#### Mid Town

With Midtown in the mist of redevelopment between the high-rises of downtown and the residential flattops of the surrounding wards it provides a crucial opportunity for a structured development.





# People



171,026
151,041
137,307
142,544



Child bearing, Child Rearing	
20 to 24 years	171,086
25 to 29 years	199,906
30 to 34 years	174,079

# People



Peak Income	
35 to 39 years	153
40 to 44 years	137
45 to 49 years	136
50 to 54 years	132

153,662	
137,556	
136,112	
132,549	



Mature Adults	
55 to 59 years	113,365
60 to 64 years	89,276
65 to 69 years	62,299
70 to 74 years	44,011
75 to 79 years	34,269
80 to 84 years	25,988
85 years and over	23,375

# People



#### Children, Early Adulthood

#### Needs

Education After school programs Preschool Programs Play Room Day Care Cafe Space Storage Sports



Child bearing, Child Rearing Needs Education GED Classes Interview Areas Computer Lab Family Counseling Fitness Ethnic Do-it-Yourself Family Based Family Counseling Kitchen Club events

> Stages Clothing Storage

# People



Peak Income

Needs

Education GED Classes Resume Building Interview Areas Computer Usage Fitness Ethnic Do-it-Yourself

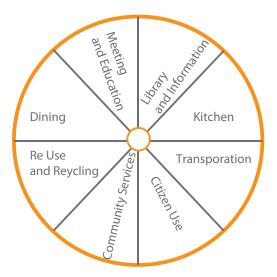
Housing Clothing Storage Dry Cleaning Living Essentials Temporary Beds



Mature Adults

#### Needs

- Education Multi-Purpose rooms League Meetings Rental Space Studios Lounge Areas Flexible Activity Space
- Housing Clothing Storage Living Essentials Temporary Beds



#### Standards

Sufficiently integrated and physically condensed to provide for shared and

mixed use of the facilities Suitably sized for the Community

## As energy efficient as possible

Easily accessible and very close to, or actually, the center of local public transport services

Built with **OCal** materials

Built with OCa labor

# Program

### Effects

59

#### Personal Benefits:

- Exercise, fitness & conditioning
- Fun and entertainment
- Learning and education
- Relaxation
- Health

#### Facility Benefits:

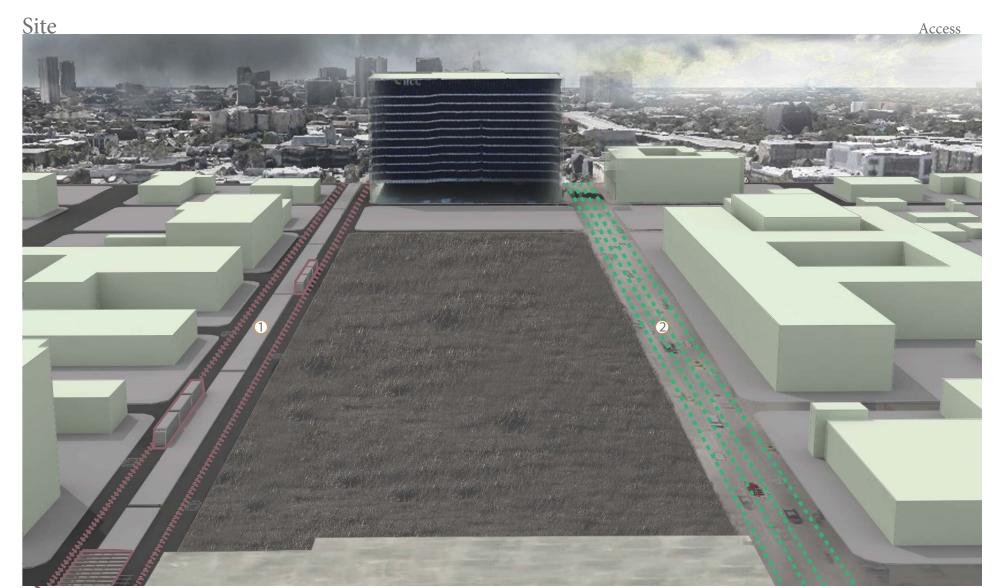
- Having instructional classes
- The joy of playing
- A place to go
- A place for recreation
- Exposure to arts
- Crafts
- Watching organized sports

#### Environmental Benefits:

- Fresh air
- Nature
- A place to be outdoors

#### Social Benefits:

- Getting to know people
- Group participation
- Interaction of adults and kids
- Community awareness
- Team spirit



1 Rail Line Access 2 4-Lane Evacuation Route

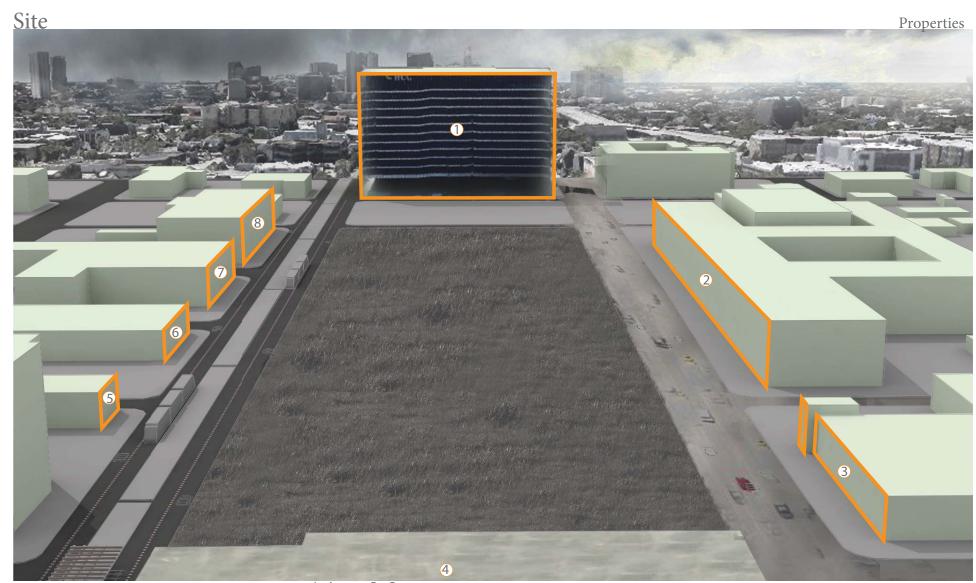






Phase 1	Public	Phase 1	Government
Health Office Clinic Room Reception Waiting Room Storage	4,000 sq. ft.	Fema Administration Offices Conference Rooms Reception Storage	5,000 sq. ft.
Food Kitchen Seating Storage	4,000 sq. ft.	Command Center Conference Rooms Reception Storage	4,000 sq. ft.
Community Offices Multi-purpose Rooms Reception	2,000 sq. ft.	Helipad Landing Pad Offices Storage	2,000 sq. ft.
Phase 2 Housing	Public 5,000 sq. ft.	Phase 2 Power and Water Generators and Tanks	Government 5,000 sq. ft.
Offices Sleeping Area	5,000 52.1	Storage Maintenance	
Changing Storage Check-in		Additional Fema Admin. Offices Storage	<b>3,000</b> sq. ft.
Phase 3	Public	Phase 3	Government
Transport Management Offices Dispatch Repair Storage	5,000 sq. ft.	Transport Management Offices Dispatch Repair Storage	5,000 sq. ft.





1 Houston Community College 2 Murphy's Lodging 3 Reef 4 Steward Cadillac 5 The Green Sheet 6 Art Supply 7 Art Bar 8 Watch Clinic



# Processes

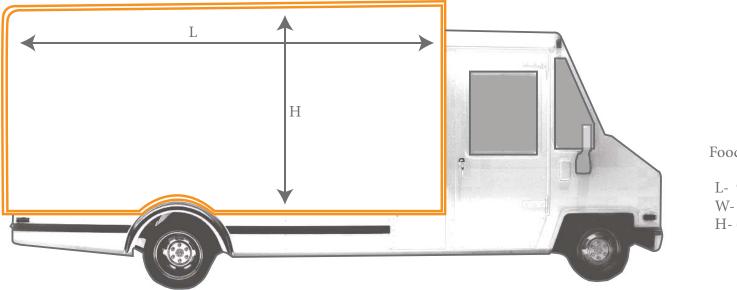


1 Food Truck Festival Engagement with the community through mobile trucks



2 Food Truck Stand Occupation of vacant areas

Processes



Food Truck

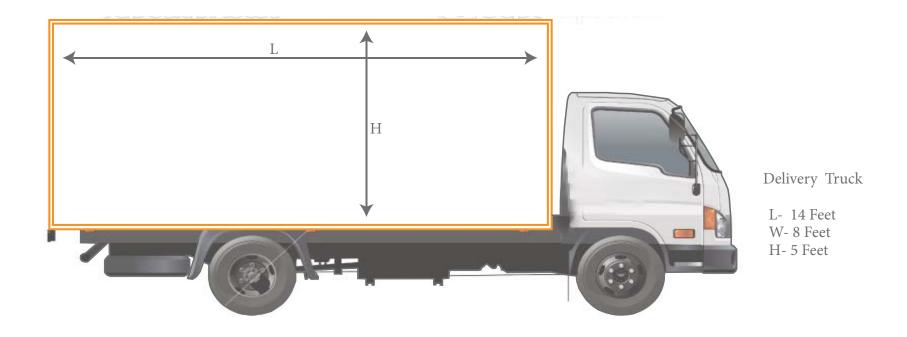
L- 9 Feet W- 5 Feet H- 6Feet



1 Food Delievery The mobilization of perishable items



2 Delievery Truck Mass storage of materials



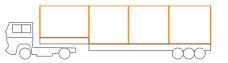
## Processes

## Transportation



Tilt Trailer

L- 44 Feet W- 8 Feet H- 9 Feet



Jumbo Trailer

L- 44 Feet W- 8 Feet H- 10 Feet

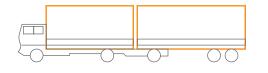


Normal Truck w/Trailer Truck L- 20 Feet W- 8 Feet H- 8 Feet

Trailer L- 27 Feet W- 8 Feet H- 8 Feet



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Jumbo Truck w/ Trailer Truck L- 25 Feet W- 8 Feet H- 10 Feet

Trailer

L- 27 Feet W- 8 Feet

H- 10 Feet



Open Truck

L- 60 Feet W- 8 Feet



Jumbo Open Truck

L- 60 Feet W- 8 Feet

## Cedric Price

Through a series of sketches and drawings Cedric Price's investigations of mobile cities and environments provides collaboration of architecture and transportation. Understanding key components of mobility will lead to the rationalization of program and transport.

# Cedric Price

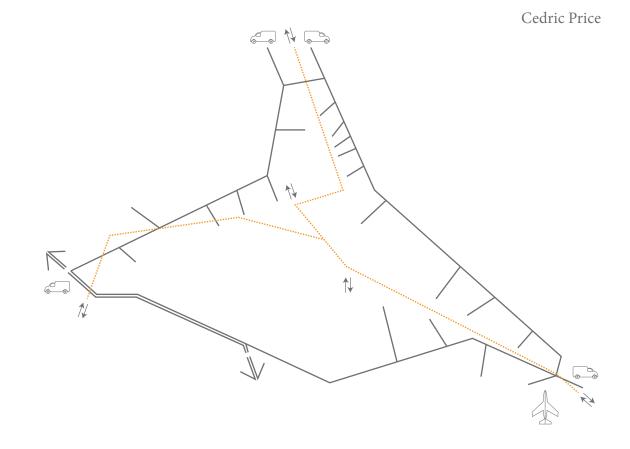
Thinkbelt	77
Housing Unit	79
Mobile Units	81

76

# Precedent

Thinkbelt

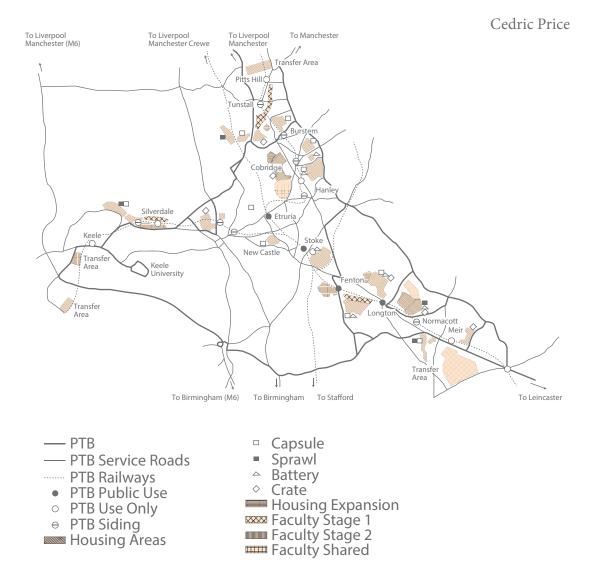
Compartmentalized city focusing on transportation hubs and connections

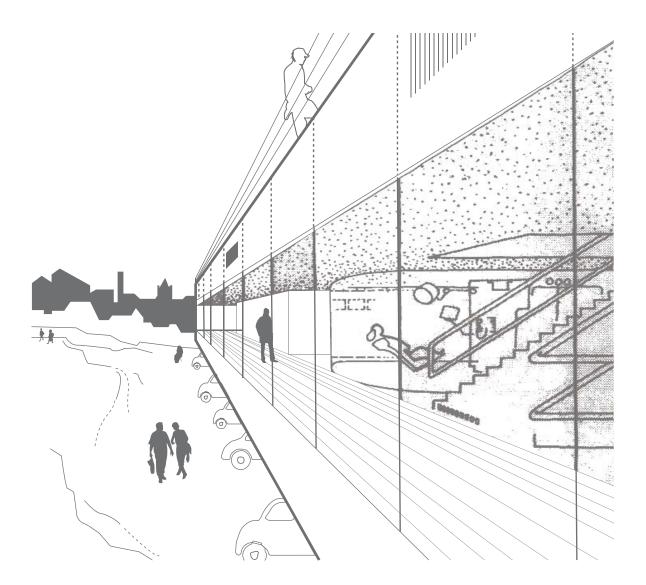


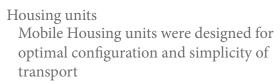
# Precedent

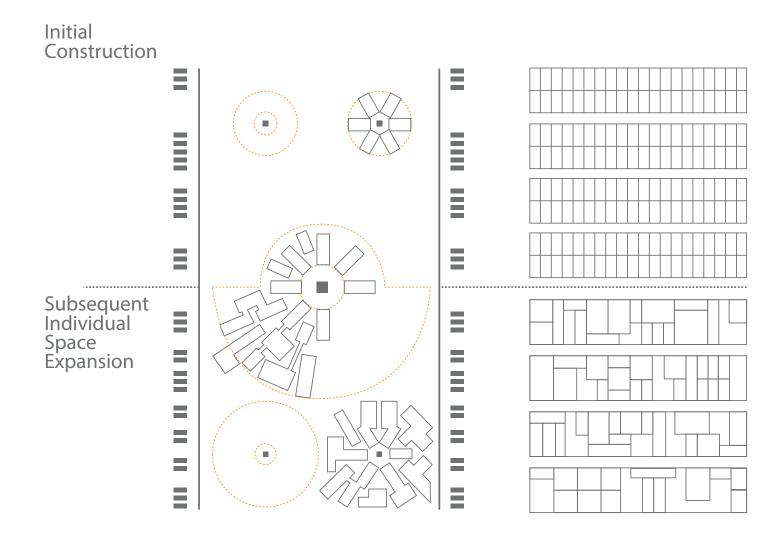
Thinkbelt

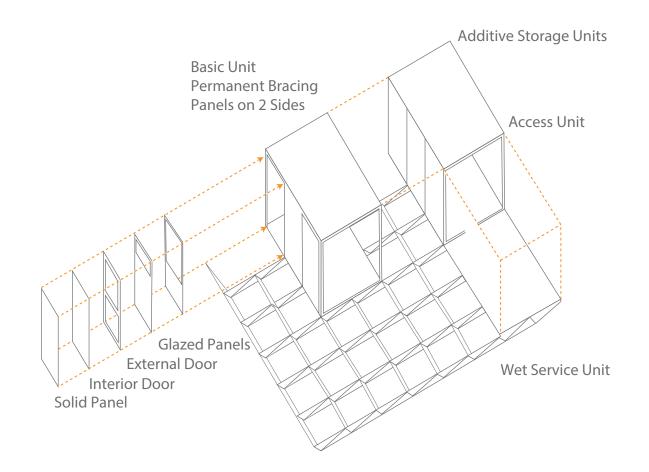
Developing a city through the use of adaptability and transportation begins to inform my thesis on how the restoration of a single community can have a grander effect on the creation of communities alone.

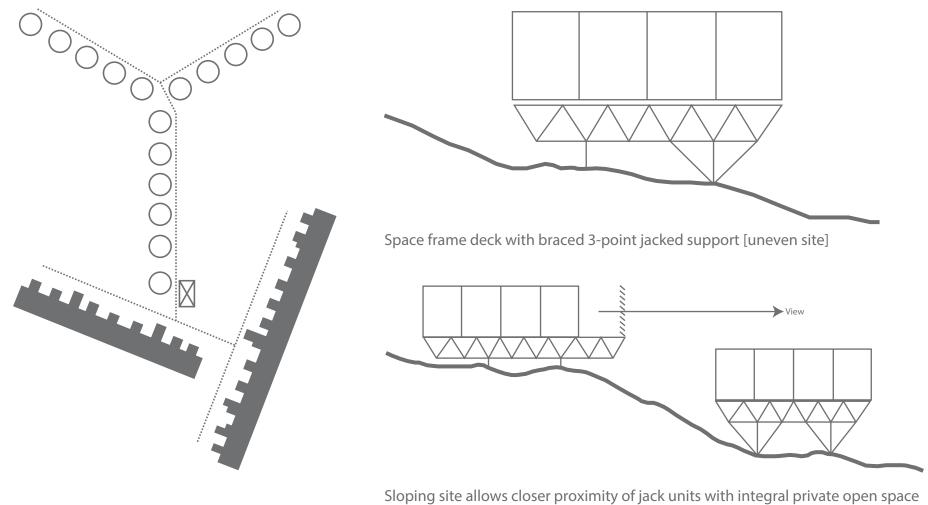








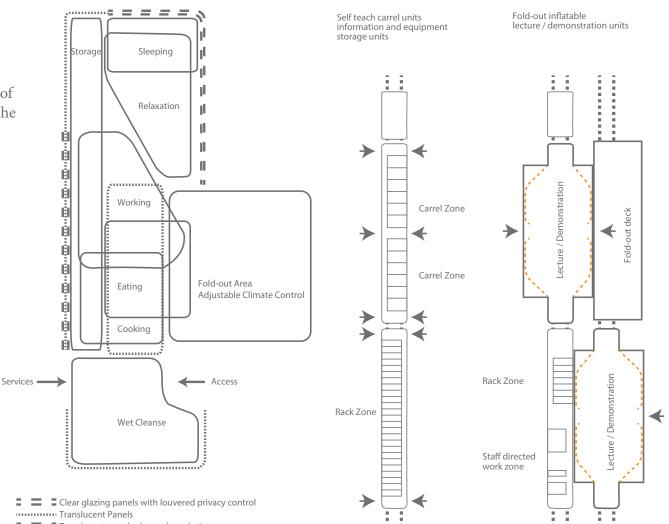




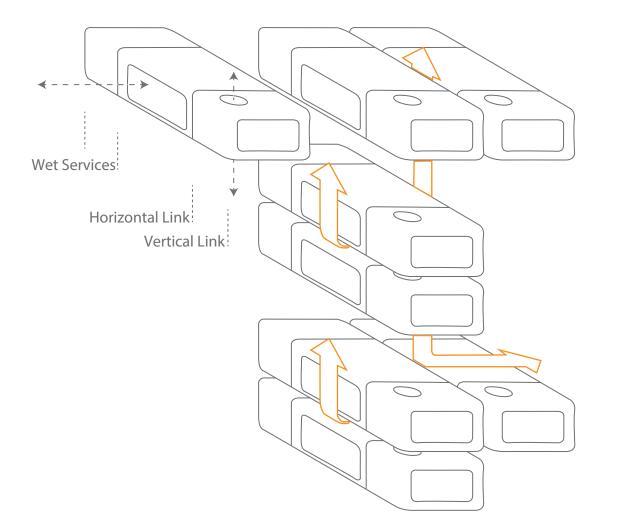
Sprawl Servicing used to provide temporary rehabilitation for existing housing with 10-15 year structural life

Mobile Units

Mobile Units is focused on the efficiency of everyday life. Price attempts to mobilize the user and its environment.

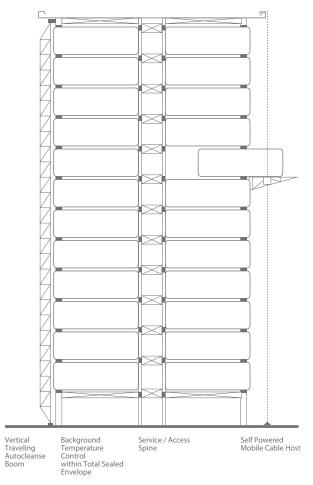






Triple segment construction allows wertical and horizontal linkage of units through wariation of 'front' and 'Centre' segments

## **Cross Section**



# Kobberling & Kaltwasser

The Jellyfish Theatre provides an example of an adapt and reuse project. Focusing on

Community Involvement Readaptable Materials

# Kobberling & Kaltwasser

Kobberling &	x Kaltwas
Jellyfish Theatre	87
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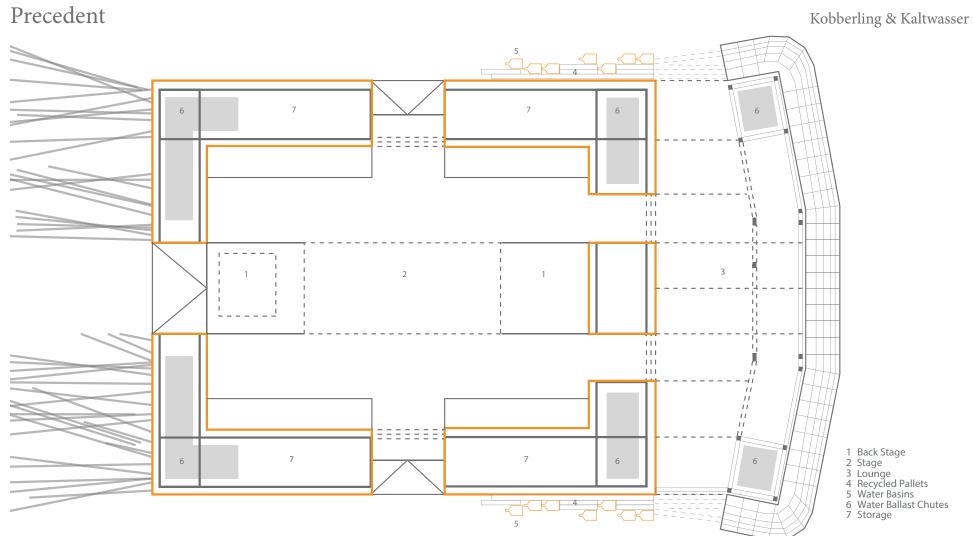
### Kobberling & Kaltwasser

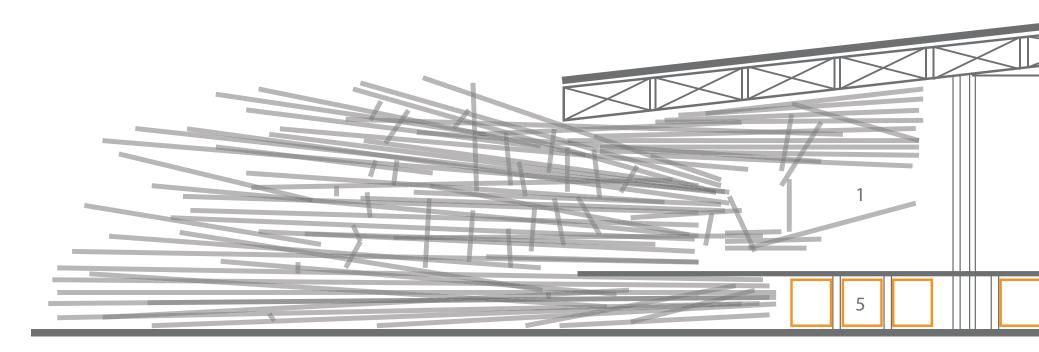
# Jellyfish Theatre

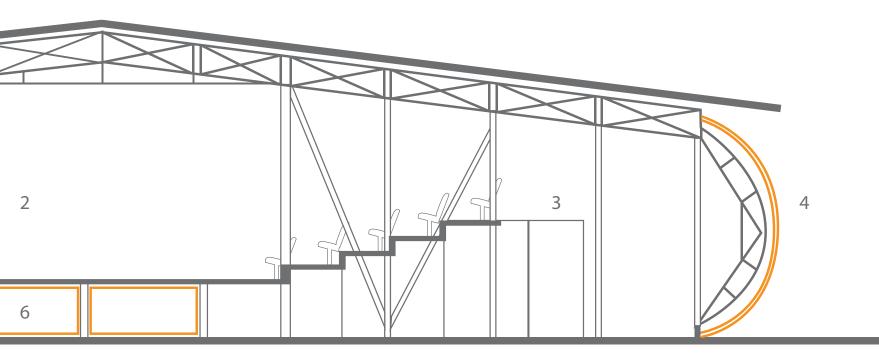
Precedent

The Jellyfish Theatre is London's first functioning theatre that is made on 100 percent recycle material. The project focuses on the co-operation of the community and human scale construction.

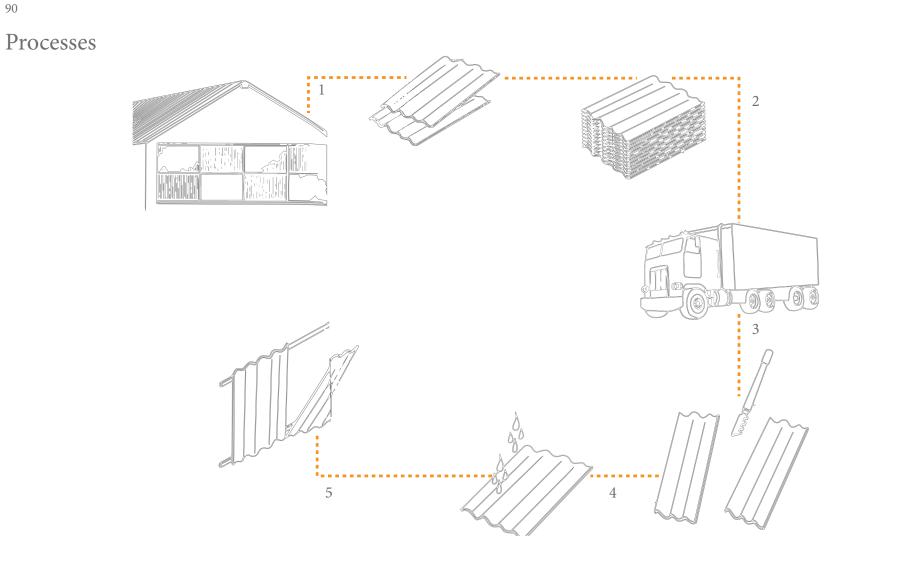








- Back Stage
  Stage
  Lounge
  Recycled Pallets
  Water Basins
- 6 Water Ballast Chutes



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## Processes

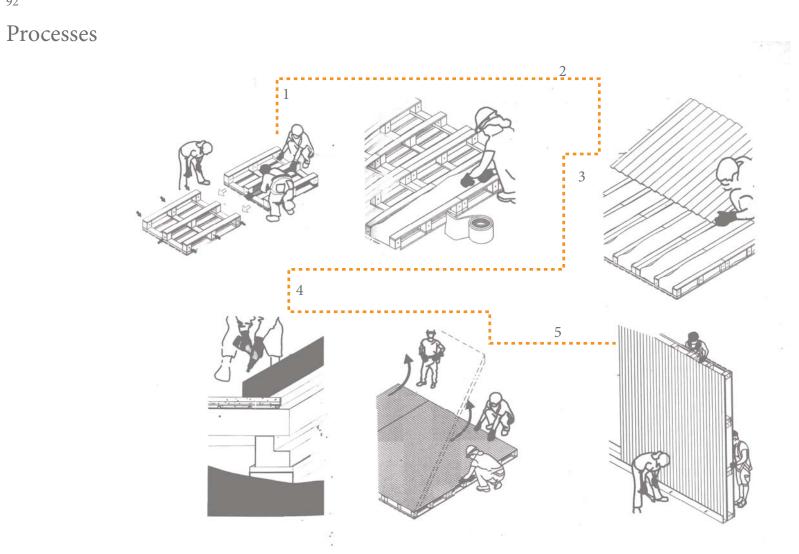


Recycled Corrugated Glass

- 1 Panels originally fitted are dismantled, piled and stored. (1)
- 2 The panels are transported to the factory, where they are cleaned and cut.(1)
- 3 The panels are cut to size with a hydraulic jet.  $_{\left( 1\right) }$
- 4 The panels are cut to size and prepared for installation.(1)
- 5 The various pieces of glass are installed in the Pittburgh Glass Center.<sup>(1)</sup>

Notes 1.Alejandro Bahamon and Maria Caila Sanjines, *REmaterial*, (Parramon Ediciones, S.A. 2008) 38-39

Materials



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## Processes



Materials

Recycled Pallets and Aluminum Sheeting

- 1 The Pallets are grouped together with coiled rods to create the total area of the wall.<sup>(1)</sup>
- 2 Rock-wool insulation is placed in the gaps in the pallets. (1)
- 3 The corrugated aluminum sheeting is placed on top of the pallet structure.(1)
- 4 Holes are drillined in order to insert a beam that acts as a support for the wall.(1)
- 5 The walls are put up and placed in their new site. (1)

Notes 1.Alejandro Bahamon and Maria Caila Sanjines, *REmaterial*, (Parramon Ediciones, S.A. 2008) 260-261

# Documentation

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ADDITIONS TO BE MADE TO THE BIBLIOGRAPHY